

This notice shall be published in the *Federal Register* and transmitted to the Congress.

William J. Clinton

The White House,
September 24, 1997.

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11:30 a.m., September 24, 1997]

NOTE: This notice was published in the *Federal Register* on September 25.

**Message to the Congress
Transmitting the Notice on UNITA**
September 24, 1997

To the Congress of the United States:

Section 202(d) of the National Emergencies Act (50 U.S.C. 1622(d)) provides for the automatic termination of a national emergency unless, prior to the anniversary date of its declaration, the President publishes in the *Federal Register* and transmits to the Congress a notice stating that the emergency is to continue in effect beyond the anniversary date. In accordance with this provision, I have sent the enclosed notice, stating that the emergency declared with respect to the National Union for the Total Independence of Angola ("UNITA") is to continue in effect beyond September 26, 1997, to the *Federal Register* for publication.

The circumstances that led to the declaration on September 26, 1993, of a national emergency have not been resolved. The actions and policies of UNITA pose a continuing unusual and extraordinary threat to the foreign policy of the United States. United Nations Security Council Resolution 864 (1993) continues to oblige all Member States to maintain sanctions. Discontinuation of the sanctions would have a prejudicial effect on the Angolan peace process. For these reasons, I have determined that it is necessary to maintain in force the broad authorities necessary to apply economic pressure to UNITA to reduce its ability to pursue its aggressive policies of territorial acquisition.

William J. Clinton

The White House,
September 24, 1997.

**Message to the Senate Transmitting
the Ireland-United States Taxation
Convention and Protocol**

September 24, 1997

To the Senate of the United States:

I transmit herewith for Senate advice and consent to ratification the Convention Between the Government of the United States of America and the Government of Ireland for the Avoidance of Double Taxation and the Prevention of Fiscal Evasion with Respect to Taxes on Income and Capital Gains, signed at Dublin on July 28, 1997, (the "Convention") together with a Protocol and an exchange of notes done on the same date. Also transmitted is the report of the Department of State concerning the Convention.

This Convention, which is similar to tax treaties between the United States and other OECD nations, provides maximum rates of tax to be applied to various types of income and protection from double taxation of income. The Convention also provides for resolution of disputes and sets forth rules making its benefits unavailable to residents that are engaged in treaty shopping.

I recommend that the Senate give early and favorable consideration to this Convention, with its Protocol and exchange of notes, and that the Senate give its advice and consent to ratification.

William J. Clinton

The White House,
September 24, 1997.

Message to the Congress on Angola
September 24, 1997

To the Congress of the United States:

I hereby report to the Congress on the developments since my last report of April 4, 1997, concerning the national emergency with respect to Angola that was declared in Executive Order 12865 of September 26, 1993. This report is submitted pursuant to section 401(c) of the National Emergencies Act, 50 U.S.C. 1641(c), and section 204(c) of the International Emergency Economic Powers Act, 50 U.S.C. 1703(c).

On September 26, 1993, I declared a national emergency with respect to the Na-

tional Union for the Total Independence of Angola ("UNITA"), invoking the authority, *inter alia*, of the International Emergency Economic Powers Act (50 U.S.C. 1701 *et seq.*) and the United Nations Participation Act of 1945 (22 U.S.C. 287c). Consistent with United Nations Security Council Resolution 864, dated September 15, 1993, the order prohibited the sale or supply by United States persons or from the United States, or using U.S.-registered vessels or aircraft, of arms and related material of all types, including weapons and ammunition, military vehicles, equipment and spare parts, and petroleum and petroleum products to the territory of Angola other than through designated points of entry. The order also prohibited such sale or supply to UNITA. United States persons are prohibited from activities that promote or are calculated to promote such sales or supplies, or from attempted violations, or from evasion or avoidance or transactions that have the purpose of evasion or avoidance of the stated prohibitions. The order authorized the Secretary of the Treasury, in consultation with the Secretary of State, to take such actions, including the promulgation of rules and regulations, as might be necessary to carry out the purposes of the order.

1. On December 10, 1993, the Treasury Department's Office of Foreign Assets Control (OFAC) issued the UNITA (Angola) Sanctions Regulations (the "Regulations") (58 *Fed. Reg.* 64904) to implement my declaration of a national emergency and imposition of sanctions against UNITA. The Regulations prohibit the sale or supply by United States persons or from the United States, or using U.S.-registered vessels or aircraft, of arms and related materiel of all types, including weapons and ammunition, military vehicles, equipment and spare parts, and petroleum and petroleum products to UNITA or to the territory of Angola other than through designated points of entry. United States persons are also prohibited from activities that promote or are calculated to promote such sales or supplies to UNITA or Angola, or from any transaction by any United States persons that evades or avoids, or has the purpose of evading or avoiding, or attempts to violate, any of the prohibitions set forth in

the Executive order. Also prohibited are transactions by United States persons, or involving the use of U.S.-registered vessels or aircraft, relating to transportation to Angola or UNITA of goods the exportation of which is prohibited.

The Government of Angola has designated the following points of entry as points in Angola to which the articles otherwise prohibited by the Regulations may be shipped: *Airports*: Luanda and Katumbela, Benguela Province; *Ports*: Luanda and Lobito, Benuela Province; and Namibe, Namibe Province; and Entry Points: Malongo, Cabinda Province. Although no specific license is required by the Department of the Treasury for shipments to these designated points of entry (unless the item is destined for UNITA), any such exports remain subject to the licensing requirements of the Departments of State and/or Commerce.

There has been one amendment to the Regulations since my report of April 3, 1997. The UNITA (Angola) Sanctions Regulations, 31 CFR Part 590, were amended on August 25, 1997. General reporting, recordkeeping, licensing, and other procedural regulations were moved from the Regulations to a separate part (31 CFR Part 501) dealing solely with such procedural matters. (62 *Fed. Reg.* 45098, August 25, 1997). A copy of the amendment is attached.

2. The OFAC has worked closely with the U.S. financial community to assure a heightened awareness of the sanctions against UNITA—through the dissemination of publications, seminars, and notices to electronic bulletin boards. This educational effort has resulted in frequent calls from banks to assure that they are not routing funds in violation of these prohibitions. United States exporters have also been notified of the sanctions through a variety of media, including via the Internet, Fax-on-Demand, special fliers, and computer bulletin board information initiated by OFAC and posted through the U.S. Department of Commerce and the U.S. Government Printing Office. There have been no license applications under the program since my last report.

3. The expenses incurred by the Federal Government in the 6-month period from March 26, 1997, through September 25,

1997, that are directly attributable to the exercise of powers and authorities conferred by the declaration of a national emergency with respect to UNITA are approximately \$50,000, most of which represent wage and salary costs for Federal personnel. Personnel costs were largely centered in the Department of the Treasury (particularly in the Office of Foreign Assets Control, the U.S. Customs Service, the Office of the Under Secretary for Enforcement, and the Office of the General Counsel) and the Department of State (particularly the Office of Southern African Affairs).

I will continue to report periodically to the Congress on significant developments, pursuant to 50 U.S.C. 1703(c).

William J. Clinton

The White House,
September 24, 1997.

NOTE: This message was released by the Office of the Press Secretary on September 25.

Remarks on the 40th Anniversary of the Desegregation of Central High School in Little Rock, Arkansas

September 25, 1997

The President. Governor and Mrs. Huckabee; Mayor and Mrs. Dailey; my good friend Daisy Bates; and the families of Wylie Branton and Justice Thurgood Marshall. To the cochairs of this event, Mr. Howard, and all the faculty and staff here at Central High; to Fatima and her fellow students; to all my fellow Americans: Hillary and I are glad to be home, especially on this day. And we thank you for your welcome.

I would also be remiss if I did not say one other word, just as a citizen. You know, we just sent our daughter off to college, and for 8½ years she got a very good education in the Little Rock school district. And I want to thank you all for that.

On this beautiful, sunshiny day, so many wonderful words have already been spoken with so much conviction, I am reluctant to add to them. But I must ask you to remember once more and to ask yourselves, what does what happened here 40 years ago mean

today? What does it tell us, most importantly, about our children's tomorrows?

Forty years ago, a single image first seared the heart and stirred the conscience of our Nation, so powerful most of us who saw it then recall it still. A 15-year-old girl wearing a crisp black and white dress, carrying only a notebook, surrounded by large crowds of boys and girls, men and women, soldiers and police officers, her head held high, her eyes fixed straight ahead. And she is utterly alone.

On September 4th, 1957, Elizabeth Eckford walked to this door for her first day of school, utterly alone. She was turned away by people who were afraid of change, instructed by ignorance, hating what they simply could not understand. And America saw her, haunted and taunted for the simple color of her skin, and in the image we caught a very disturbing glimpse of ourselves.

We saw not "one Nation under God, indivisible, with liberty and justice for all," but two Americas, divided and unequal. What happened here changed the course of our country here forever. Like Independence Hall, where we first embraced the idea that God created us all equal; like Gettysburg, where Americans fought and died over whether we would remain one Nation, moving closer to the true meaning of equality; like them, Little Rock is historic ground, for surely it was here at Central High that we took another giant step closer to the idea of America.

Elizabeth Eckford, along with her eight schoolmates, were turned away on September 4th, but the Little Rock Nine did not turn back. Forty years ago today, they climbed these steps, passed through this door, and moved our Nation. And for that, we must all thank them.

Today we honor those who made it possible, their parents first—as Eleanor Roosevelt said of them, "To give your child for a cause is even harder than to give yourself"—to honor my friend Daisy Bates and Wylie Branton and Thurgood Marshall, the NAACP, and all who guided these children; to honor President Eisenhower, Attorney General Brownell, and the men of the 101st Airborne who enforced the Constitution; to honor every student, every teacher, every minister, every Little Rock resident, black or